

# GVROC Council Meeting to consider WALGA State Council Agenda Items

Friday 30 August 2019
Teleconference, commencing at 9.30am

**Unconfirmed Minutes** 

### **CONTENTS**

1.	OPE	NING AND ANNOUNCEMENTS	. 3	
2.	DEC	LARATION OF INTEREST	. 3	
3.	REC	ORD OF ATTENDANCE, APOLOGIES AND LEAVE OF ABSENCE	. 3	
	3.1 3.2 3.3 3.4	Attendance       3         Apologies       3         Guests       4         WALGA Representatives (Via Teleconference)       4		
4.	MIN	JTES OF MEETINGS	. 4	
	4.1	Minutes of a Meeting of GVROC to consider WALGA State Council Agenda Items held June 2019 (Attachment)4	128	
5.	Revi	Review of WALGA State Council Agenda - Matters for Decision 5		
	5.1.2 5.1.3 (Elder 5.1.4 5.1.5 5.1.6 Emiss	Interim Submission - Draft Position Statement: Fibre Ready Telecommunications tructure (05-036-03-0048 VJ)	5 <b>ole</b> 6 7 <b>B)</b> 7	
	5.1.7 5.1.8	Road Safety Strategy for WA Beyond 2020 (05-009-03-0014 TAP) Interim Submission - Revitalising Agricultural Region Freight Strategy (05-006-02 D)	2-	
	5.1.9	Policy Templates: (1) Works in the Local Government Road Reserve; and (2) Eve Local Government Road Reserve (05-001-02-0008) MS).  Review of WALGA State Council Agenda - Matters for Noting/Information	10 12 13	
6.	LAT	E ITEMS as notified, introduced by decision of the Meeting	13	
7.	FUTURE MEETINGS14			
8.	CLOSURE OF MEETING14			

# GOLDFIELDS VOLUNTARY REGIONAL ORGANISATION OF COUNCILS (GVROC)

Teleconference meeting of the GVROC Council to consider WALGA State Council Agenda Items be held Friday 30 August 2019 9.30am

### **Unconfirmed Minutes**

#### 1. OPENING AND ANNOUNCEMENTS

The purpose of the meeting is to provide advice to the WALGA State Council Representative, Cr Mal Cullen.

#### 2. DECLARATION OF INTEREST

Pursuant to the Code of Conduct, Councillors and CEOs must declare to the Chairman any potential conflict of interest they may have in a matter before the Goldfields Voluntary Regional Organisation of Councils as soon as they become aware of it. Councillors, CEOs and Deputies may be directly or indirectly associated with some recommendations of the Goldfields Voluntary Regional Organisation of Councils. If you are affected by these recommendations, please excuse yourself from the meeting and do not participate in deliberations.

# 3. RECORD OF ATTENDANCE, APOLOGIES AND LEAVE OF ABSENCE

#### 3.1 Attendance

Cr Mal Cullen (Chair)

Mr James Trail

Mrs Leanne Shilton

Cr Laurene Bonza

Mr Peter Fitchat

Cr Victoria Brown

Mr Matthew Scott

Cr Patrick Hill

Mr Peter Naylor

Cr Peter Craig

Mr Jim Epis

Cr Greg Dwyer

Mr Peter Money

Mr Colin Bastow

President, Shire of Coolgardie
CEO, Shire of Coolgardie
Shire of Coolgardie
President, Shire of Dundas
CEO Shire of Dundas
President, Shire of Esperance
CEO, Shire of Esperance
President, Shire of Laverton
CEO, Shire of Laverton
President Shire of Leonora
CEO, Shire of Leonora
President, Shire of Menzies
CEO, Shire of Menzies

CEO, Shire of Wiluna

#### 3.2 Apologies

Cr Tracey Rathbone

Cr Sherryl Botting

Cr Basil Parker

Mr John Walker

Cr Jim Quadrio

Cr Shaneane Weldon

Mr Gavin Pollock

Councillor, Shire of Coolgardie Councillor, Shire of Coolgardie Councillor, Shire of Esperance CEO, City of Kalgoorlie-Boulder President, Shire of Wiluna Councillor, Shire of Laverton CEO, Shire of Ravensthorpe

#### 3.3 Guests

Nil

#### 3.4 WALGA Representatives (Via Teleconference)

Joanne Burges Nicole Wells Tony Brown attended at 9.49am and left at 10.00am

#### 4. MINUTES OF MEETINGS

# 4.1 <u>Minutes of a Meeting of GVROC to consider WALGA State Council Agenda Items held 28 June 2019 (Attachment)</u>

Minutes of the GVROC Council Meeting to consider WALGA State Council held Friday 28 June 2019 are presented for adoption.

#### **RECOMMENDATION:**

That the Unconfirmed Minutes of the GVROC Council Meeting to consider WALGA State Council held Friday 28 June 2019 be confirmed as a true and correct record of proceedings.

**RESOLUTION: GVROC Supports** 

Moved: Jim Epis, Shire of Leonora

Seconded: Patrick Hill, President, Shire of Laverton

#### 5. Review of WALGA State Council Agenda - Matters for Decision

From Chair GVROC CEO Group

#### Background:

WALGA State Council meets five times each year and as part of the consultation process with Member Councils circulates the State Council Agenda for input through the Zone structure.

The Zone can provide comment or submit an alternate recommendation that is then presented to the State Council for consideration.

# 5.1.1 Interim Submission - Draft Position Statement: Fibre Ready Telecommunications Infrastructure (05-036-03-0048 VJ)

#### **WALGA Recommendation**

That the interim submission to the WA Planning Commission on the draft Position Statement: Fibre Ready Telecommunications Infrastructure, be endorsed.

#### In Brief

- On 23 May 2019, the Western Australian Planning Commission (WAPC) released the draft position statement for Fibre Ready Telecommunications Infrastructure, for public comment.
- The position statement aims to provide guidance on greenfield and infill subdivision and development applications of land for residential, commercial and industrial purposes.
- The public comment period closed on the 22 July 2019, therefore an interim submission was prepared.

**GVROC COMMENT: NII** 

**RESOLUTION: GVROC supports** 

Moved: James Trail, Shire of Coolgardie Seconded: Jim Epis, Shire of Leonora

#### 5.1.2 Interim Submission on the WA Motorsport Strategy (05-053-03-0012 MM)

#### **WALGA Recommendation**

That the interim submission on the WA Motorsport Strategy be endorsed.

#### In Brief

- On 18 May 2019 the State Government released the WA Motorsport Strategy for consultation.
- The WA Motorsport Strategy provides a strategic framework to guide the motorsport industry to safely and sustainably develop the sport to benefit the industry and the wider community.
- While motorsport venues are not governed by Local Governments, they are a key stakeholder due to the numerous motorsport venues located on Local Government owned land.
- The Strategy focuses on six current and future bitumen-based motorsport venues in Albany, Collie, Kalgoorlie, Keysbrook, Perth (Kwinana), and Wanneroo (Barbagallo).
- WALGA received comments from City of Albany, City of Busselton, Shire of Esperance, Shire of Plantagenet and City of Wanneroo to develop the submission.
- The main recommendation is for the State Government to review non-bitumen-based motorsport to ensure representation of all motorsport disciplines and provide appropriate assistance to relevant Local Governments.

**GVROC COMMENT: Nil** 

**RESOLUTION: GVROC supports** 

Moved: Patrick Hill, President Shire of Laverton Seconded: Peter Craig, President, Shire of Leonora

# 5.1.3 Interim Submission on the State Strategy to Respond to the Abuse of Older People (Elder Abuse) (05-057-03-0001 MM)

#### **WALGA Recommendation**

That the interim submission on the State Strategy to Respond to the Abuse of Older People (Elder Abuse) is endorsed.

#### In Brief

- The State Government released the Strategy to Respond to the Abuse of Older People (Elder Abuse) on 15 June 2019 for consultation.
- The Strategy provides overarching direction for collaborative action towards greater awareness and understanding of the causes, signs and consequences of elder abuse.
- WALGA requested feedback from all Local Governments to develop this submission.
- The Submission acknowledges that some Local Governments provide direct age care services, while other Local Governments who do not provide direct services work closely with aged services providers, groups and stakeholders to foster healthy, resilient, thriving communities and may also provide facilities for lease and community transport.
- All Local Governments are well placed to increase awareness of positive ageing and to implement age friendly strategies, with many Local Governments having already developed age friendly plans to address this.
- The Strategy is welcomed by Local Governments with a few areas requiring further clarification to ensure that Local Governments can address elder abuse suitably.

**GVROC COMMENT: Nil** 

**RESOLUTION: GVROC supports** 

Moved: Victoria Brown, President, Shire of Esperance Seconded: Greg Dwyer, President, Shire of Menzies

#### 5.1.4 WA Public Libraries Strategy Forum (05-012-03-0001 KD)

#### **WALGA Recommendation**

#### That WALGA:

- 1. Supports the proposed repurposing of the accounting treatment of existing capital funds to recurrent funding.
- Supports the proposed transfer of ownership of stock from State to Local Governments for Tier 1 Local Governments.
- 3. Requests State Library WA to advise the Local Government sector of the State Government corporate budget schedule and expedite annual funding allocation notifications to Local Government as soon as possible in the new financial year.

#### In Brief

- The first Western Australian Public Libraries Strategy Consultation Report was endorsed by WALGA State Council in July 2018.
- WALGA State Council endorsed the new Public Library Tiered Service Model at their May 2019 meeting.
- WALGA delivered a forum on 21 June 2019, to consult with the Local Government sector to design and implement a way forward with the Strategy.
- The draft consultation findings are presented to WALGA State Council for final endorsement.

**GVROC COMMENT: NII** 

**RESOLUTION: GVROC support** 

Moved: Patrick Hill President, Shire of Laverton Seconded: James Trail, Shire of Coolgardie

#### 5.1.5 Submission on the Draft Compliance and Enforcement Policy (01-006-02-0003 MB)

#### **WALGA Recommendation**

That the submission to the Department of Water and Environmental Regulation relating to the draft Compliance and Enforcement Policy be endorsed.

#### In Brief

- The Department of Water and Environmental Regulation (DWER) has released a revised draft Compliance and Enforcement Policy.
- The revised Policy differs minimally from the existing DWER Enforcement and Prosecution Policy (July 2013) and reaffirms DWER's risk-based approach in the delivery of its compliance and enforcement functions in a number of operational areas.
- The submission reflects WALGA's significant concerns about whether the draft Policy can be effectively implemented and recommends a review of the effectiveness of the existing approach be undertaken to inform a revised policy.

**GVROC COMMENT: Nil** 

**RESOLUTION: GVROC support** 

Moved: James Trail, Shire of Coolgardie

Seconded: Peter Craig President, Shire of Leonora

# 5.1.6 Submission on the Environmental Protection Authority's Greenhouse Gas Emissions Guidance (05-025-03-0001 LS)

#### **WALGA Recommendation**

That the WALGA submission on the Environmental Protection Authority's proposed Greenhouse Gas Emissions Guidance be endorsed.

#### In Brief

- On 10 June 2019 the Environmental Protection Authority (EPA) released updated draft Guidelines regarding how it considers greenhouse gas emissions when assessing significant proposals in Western Australia for public comment, along with an explanatory background paper.
- The Guidelines are being updated to ensure they reflect contemporary climate science, emissions trends, existing policies and regulation and risks to the Western Australian environment.
- The release of the draft guidelines for consultation follows the withdrawal of updated guidance in March 2019 which was criticised by some parts of the resources sector.
- WALGA's submission supports the proposed guidelines as consistent with the WALGA
  Climate Change Policy Statement, endorsed by State Council in July 2018. In particular the
  WALGA Statement calls for the EPA to take a stronger regulatory role in assessing and
  recommending conditions to mitigate the greenhouse gas emissions associated with major
  projects, within its Environment Impact Assessment process.

**GVROC COMMENT: Nil** 

**RESOLUTION: GVROC support** 

Moved: Patrick Hill, President Shire of Laverton

Seconded: Jim Epis, Shire of Leonora

#### 5.1.7 Road Safety Strategy for WA Beyond 2020 (05-009-03-0014 TAP)

#### **WALGA Recommendation**

That the submission to the Road Safety Council, for consideration in developing the next road safety strategy for Western Australia, be endorsed.

#### In Brief

- Towards Zero, the current road safety strategy for Western Australia will expire in 2020.
- The Road Safety Council has initiated a consultation process to inform the development of a
  draft strategy which will be recommended to the Minister responsible for road safety for
  endorsement by the Government of Western Australia.
- A draft submission, with a Local Government perspective, has been prepared to highlight some of the challenges and opportunities and make recommendations for improving road safety beyond 2020.
- Endorsement by State Council of the submission is sought to provide a representative response from the Western Australian Local Government sector.

**GVROC COMMENT: Nil** 

**GVROC** supports

**RESOLUTION: GVROC supports** 

Moved: Victoria Brown, President, Shire of Esperance

Seconded: James Trail, Shire of Coolgardie

# 5.1.8 Interim Submission - Revitalising Agricultural Region Freight Strategy (05-006-02-0006 ID)

#### **WALGA Recommendation**

That the interim submission to the Department of Transport on the draft Revitalising Agricultural Region Freight Strategy be endorsed.

#### In Brief

- Draft Revitalising Agricultural Region Freight Strategy identifies and prioritises specific
  infrastructure upgrades and suggests regulatory and policy measures that will help make
  freight transport in WA's agricultural regions (which covers 63 Local Government areas) more
  productive, efficient and safer. Roads under the control of Local Governments are an integral
  part of these supply chains.
- Local Governments were invited to comment on the draft during a six-week consultation period ending 12 July 2019.
- Local Government representatives from the Agricultural Regions have indicated general support for the proposals set out in the Strategy and have identified opportunities to strengthen the approach.
- The draft Strategy does not provide any framework or direction to move from the list of potential investment opportunities identified to a funded program of work.
- The draft strategy proposes significant rail and intermodal investment to ensure that freight rail is increasingly efficient, assisting industries to remain internationally competitive and for it to be economically attractive for freight to be moved by rail. These measures are supported by Local Governments to the extent that they attract more freight from road to rail and improve industry competitiveness. Measures are required to be put in place to ensure that the benefits of any public investment are not privately captured by above or below rail operators.
- A detailed interim submission was prepared in consultation with the Local Government Agricultural Freight Group and other stakeholders. This was supported by the Infrastructure Policy Team and the Executive Committee.

**GVROC COMMENT: Nil** 

**RESOLUTION: GVROC supports** 

Moved: Patrick Hill, President, Shire of Laverton Seconded: Colin Bastow, Shire of Wiluna

# 5.1.9 Policy Templates: (1) Works in the Local Government Road Reserve; and (2) Events in the Local Government Road Reserve (05-001-02-0008) MS)

#### **WALGA Recommendation**

That the following Policy Templates be endorsed:

- 1. Works in the Local Government Road Reserve; and
- 2. Events in the Local Government Road Reserve

#### In Brief

- Local Governments have a responsibility to govern works or events in the road reserve subject to relevant legislation and Local Laws.
- There have been instances of work being executed without the knowledge of the Local Government and failures of poor-quality reinstatement.
- Local Governments have asked WALGA to develop policy templates for works and events in the road reserve to complement existing legislation including Local Laws and provide guidance to applicants.
- Two Policy Templates have been developed: (1) Works in the Local Government Road Reserve, and (2) Events in the Local Government Road Reserve.
- The Policy Templates are based on Regulations, Local Laws and existing relevant Local Government policies.
- The Policy Templates define the different categories of works and events and cover permitting, traffic management and reinstatement requirements.
- Consultation has included all Local Governments and the Utility Providers Services Committee.
- The Policy Templates provide a foundation for Local Governments to develop their own policies should they elect.

**GVROC COMMENT: NII** 

**RESOLUTION: GVROC supports** 

Moved: Jim Epis, Shire of Leonora

Seconded: James Trail, Shire of Coolgardie

- 5.2 Review of WALGA State Council Agenda Matters for Noting/Information
- 5.2.1 Submission to the Select Committee into Local Government (05-034-02-0014 TB/TL)
- 5.2.2 Cooperation and Shared Services (05-105-03-0001 ABM)
- 5.2.3 Draft Terms of Reference for an Inquiry into Local Government Fees and Charges (05-001-03-0006 NF)
- 5.2.4 Public Health Advocacy Plan (05-031-01-0001 KD)
- 5.2.5 Completion of the Managing Alcohol in Our Communities Guide (06-045-01-0001 KD)
- 5.2.6 Local Government Coastal Hazard Planning Issues Paper (05-036-03-0065 AR)
- 5.2.7 Climate Resilient Councils Preparing for the Impacts of Climate Change (06-076-01-0001 LS)
- 5.2.8 Report Municipal Waste Advisory Council (MWAC) (01-006-03-008 RNB)

#### **GVROC COMMENT:**

Question asked with regard to the Public Health Act – could this be done on a regional basis instead of each individual LG doing a separate plan.

Walga response was this had been discussed with Health Department. This was to be explored further. May not be possible for the whole of GVROC as need to ensure that the community of interest is similar in order to have one plan. Would need to ensure that any health issue unique to a certain community or LG was covered in the Plan

Walga will provide guidance and approach the Department of Health.

GVROC noted and encouraged each LG to do a submission to Select Committee

Walga – The Local Government can submit directly to the Select Committee by 13<sup>th</sup> September 2019. Walga has done an interim submission and has private hearing with Committee.

GVROC - note that 4 of the 8 activities above are cost shifting from State Govt.

RESOLUTION: GVROC note Information with additional comments above

Moved: Patrick Hill, President, Shire of Laverton Seconded: Peter Naylor, Shire of Laverton

#### 5.3 Review of WALGA State Council Agenda - Organisational Reports

- 5.3.1 Report on Key Activities, Environment and Waste Policy Unit (01-006-03-0017 MJB)
- 5.3.2 Report on Key Activities, Governance and Organisational Services (01-006-03-0007 TB)
- 5.3.3 Report on Key Activities, Infrastructure (05-001-02-0003 ID)
- 5.3.4 Report on Key Activities, People and Place (01-006-03-0014 JB)

**GVROC COMMENT: Nil** 

**RESOLUTION:** GVROC note Organisation Reports

Moved: James Trail, Shire of Coolgardie Seconded: Matthew Scott, Shire of Esperance

#### 5.4 Review of WALGA State Council Agenda - Policy Forum Reports

#### 5.4.1 Mayors/Presidents Policy Forum

The Mayors/Presidents Policy Forum has been tasked with addressing the following key issues;

- i. Advise the WALGA President on emerging policy issues;
- ii. Serve as a stakeholder forum to effectively support and complement the broader work of the Western Australian Local Government Association
- iii. Provide a networking opportunity for all Mayors and Presidents across the State.
- iv. Provide a forum for guest speakers to present on topical sector issues.

#### **WALGA Comment**

A Mayors/President Policy Forum was held on Tuesday 6 August 2019. The meeting had the following presentations;

- Professor Tilman Ruff AM, Associate Professor, Nossal Institute for Global Health, University of Melbourne – Presentation on the Mayors for Peace program
- Mayor Dave Cull, President Local Government New Zealand and Mayor of Dunedin Presented on insights into Local Government in New Zealand.

In addition, WALGA President Cr Lynne Craigie facilitated a discussion on emerging Local Government sector issues.

Approximately 70 Mayors/Presidents attended the forum

**GVROC COMMENT**: At the Meeting at Local Government Week, Simon O'Brien promised that it would be a fair enquiry to listen to the Local Government Submission. The Submissions need to be refined and kept as concise as possible.

**RESOLUTION: GVROC note Mayors/Presidents Policy Forum** 

Moved: Victoria Brown, President, Shire of Esperance Seconded: Patrick Hill President, Shire of Laverton

#### 5.4.2 Mining Community Policy Forum

The Mining Communities Policy Forum has been tasked with addressing the following key issues;

- i. Monitor and assess the continuing impacts of State Agreement Acts on Local Government revenue raising capacity and service delivery;
- ii. Monitor and assess the impacts of State Government legislation, regulation and policies on the capacity of Local Governments to appropriately rate mining operations.
- iii. Develop and recommend relevant advocacy strategies in relation to i & ii;
- iv. Consider and recommend relevant strategies in respect to "Fly-in, Fly-out (FIFO) and "Drive-in Drive-out" (DIDO) workforce practices with specific reference to;
  - a. The effect of a non-resident, FIFO/DIDI workforce on established communities, including community wellbeing, services and infrastructure;
  - The impact on communities sending large numbers of FIFO/DIDO workers to mine sites.

#### **WALGA Comment**

There has not been a meeting of the Policy Forum since the previous State Council meeting, however a meeting will be scheduled prior to the December State Council meeting.

#### **GVROC COMMENT:**

Request the attendance of Walga representative at GVROC Meeting to contribute to discussions re issues above

**RESOLUTION: GVROC note Mining Community Policy Forum** 

Moved: Jim Epis, Shire of Leonora

Seconded: Patrick Hill President, Shire of Laverton

#### 5.4.3 Container Deposit Legislation Policy Forum

5.4.4 Economic Development Policy Forum

RESOLUTION: GVROC note Container Deposit Legislation Policy and Economic Development Policy Forum

Moved: James Trail, Shire of Coolgardie Seconded: Peter Fitchat, Shire of Dundas

#### 6. LATE ITEMS as notified, introduced by decision of the Meeting

#### **Motion**

GVROC Council requests a private hearing with the Select Committee into Local Government to be held in the goldfields Esperance region.

Moved: Victoria Brown, President, Shire of Esperance Seconded: Peter Craig President, Shire Leonora

#### 7. FUTURE MEETINGS

• Friday 29 November 2019 – a teleconference to consider the WALGA State Council agenda for the State Council meeting to be held Wednesday 4 December 2019.

#### 8. CLOSURE OF MEETING

There being no further business the Chair declared the meeting closed at 10.10am