

Great Southern Country Zone Minutes

Friday 19 April 2024

Hosted by the Shire of Denmark Held at Riverside Club, 3 Morgan Road, Denmark

Contact WALGA Zone Secretariat:

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08 9213 2013

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1 OPENING, ATTENDANCE AND APOLOGIES

1.1 OPENING

The Chair, Cr Scott Crosby opened the meeting at 10.01am.

Cr Jacquie Ormsby, welcomed Zone members to the Shire of Denmark.

1.2 ATTENDANCE

MEMBERS Two (2) Voting Delegates from each Member LG

City of Albany Deputy Mayor Cr Paul Terry

Deputy Delegate/s Cr Lynn MacLaren

Shire of Broomehill-Tambellup Deputy President Cr Doug Barritt

Kay Squibb, Manager Finance & Administration

Shire of Cranbrook President Cr George Pollard

Deputy Delegate/s Cr Jennifer Quick

CEO Linda Gray (non-voting)

Shire of Denmark Cr Dominic Youel

Cr Jackie Ormsby

CEO David King (non-voting)

Shire of Gnowangerup Cr Peter Callaghan (Deputy)

CEO David Nicholson (non-voting)

Shire of Jerramungup President Cr Joanne Iffla

Deputy President Cr Julie Leenhouwers

CEO Martin Cuthbert (non-voting)

Shire of Katanning President Cr Kristy D'Aprile

Cr John Goodheart

CEO Peter Klein (non-voting)

Shire of Kent President Cr Kate Johnston

Cr Scott Crosby, **Zone Chair** CEO Christie Smith (non-voting)

Shire of Kojonup President Cr Roger Bilney

Deputy President Cr Cyntha Wieringa

Shire of Plantagenet President, Cr Len Handasyde

Cr Ken Clements

CEO Julian Murphy (non-voting)

Shire of Woodanilling President Cr Dale Douglas

GUESTS

Agencies

Great Southern Development

Commission

A/DCEO Eden Shepherd

Members of Parliament

WALGA Lyn Fogg, Zone Executive Officer

Nil.

Hannah Godsave, Acting Policy Manager, Community Vivienne Gardiner, Regional Road Safety Adviser

Guest Speaker/s Nil

1.3 APOLOGIES

City of Albany Mayor Greg Stocks **Zone Deputy Chair**

CEO Andrew Sharpe (non-voting)

Shire of Broomehill-Tambellup President Cr Michael White

CEO Karen Callaghan (non-voting)

Shire of Cranbrook Deputy President Cr Daisy Egerton-Warburton

Shire of Gnowangerup President Cr Kate O'Keeffe

Deputy President Cr Rebecca O'Meehan

Shire of Kojonup CEO Grant Thompson (non-voting)
Shire of Plantagenet Deputy President, Cr Andrew Fraser

Cr Rosie Brown

Shire of Woodanilling Deputy President Cr Russel Thomson

A/CEO Phil Burgess

GUESTS

Great Southern Development

Commission

Regional Development Australia -

Great Southern WA Inc

Jarrad Garner, Acting Chief Executive Officer

Simon Lyas, Director, Regional Development

Members of Parliament Mr Peter Rundle, MLA, Member for Roe

Ms Jane Kelsbie, MLA Member for Warren-

Blackwood

Mr Rick Wilson MP, Federal Member for O'Connor Hon Shelley Payne MLC, Member for Agricultural

Region

2 ACKNOWLEDGEMENT OF COUNTRY

We, the Great Southern Country Zone of WALGA acknowledge the continuing connection of Aboriginal people to County, culture, and community. We embrace the vast cultural diversity throughout Western Australia, including the Noongar People as the Traditional Custodians of this land, and pay our respects to Elders past and present. WALGA is committed to supporting the efforts of WA Local Governments to foster respectful partnerships and strengthen relationships with local Aboriginal communities.

3 DECLARATIONS OF INTEREST

Nil.

4 DEPUTATIONS / GUEST SPEAKERS

4.1 MEMBERS OF PARLIAMENT

Members of Federal and State Government, representing the Zone Member Local Government Districts, are invited to provide a brief update on matters relevant to Zone Members.

Nil.

5 AGENCY REPORTS

5.1 GREAT SOUTHERN DEVELOPMENT COMMISSION (GSDC)

Eden Shepherd, Deputy CEO, Great Southern Development Commission provided an update to the Zone on the following:

- Great Southern Worker Accommodation Study in consultation with Zone LGs.
- Drought Resilience Plan Workshop next week.
- Regional Economic Development Grant Scheme opening soon.
- Albany Waterfront Masterplan connecting Frenchman Bay with the CBD.
- Albany Airport Masterplan in development with City of Albany.
- State Budget Briefing 10 May 2024

Noted.

5.2 REGIONAL DEVELOPMENT AUSTRALIA GREAT SOUTHERN WA INC (RDA-GS)

Nil.

5.3 SOUTH COAST NATURAL RESOURCE MANAGEMENT (SCNRM)

Nil.

5.4 GREAT SOUTHERN HUMAN SERVICES FORUM

Nil

5.5 GREAT SOUTHERN REGIONAL ROADS GROUP

President Cr Handasyde advised the GS Regional Roads Group is scheduled to meet next week.

Noted.

5.6 DEPARTMENT OF LOCAL GOVERNMENT, SPORT AND CULTURAL INDUSTRIES (DLGSC)

Report by Mel Eastough, Regional Manager

Attachment No 1 DLGSC Update – April 2024

Noted.

5.7 WALGA ROADWISE

Report by Vivienne Gardner, RoadWise Road Safety Advisor

Attachment No. 2 Regional Road Safety Advisor Report – April 2024

Vivienne Garner spoke to the attached report, specifically highlighting:

- Local Government Road Safety Vanguards Workshop (free road safety workshop) at Bunbury Regional Entertainment Centre, 30 April – 2 May.
- Road Safety Audit Training funding available to LGs.
- Road Safety Auditor or trainee auditor required to assist in the Secondary Freight Route project.
- Blackspot submissions close 12 July 2024.

Noted.

6 CONFIRMATION OF MINUTES

RESOLUTION

Moved: President Cr Kate Johnson Seconded: President Cr Len Handasyde

That the Minutes of the meeting of the Great Southern Country Zone held on 23 February 2024 be confirmed as a true and accurate record of the proceedings.

CARRIED

6.1 BUSINESS ARISING FROM THE MINUTES

6.1.1 <u>Great Southern Country Zone: Appeal for Remedial Action on Education</u> Policy and Procedures in Country Schools

By Lyn Fogg, Zone Executive Officer,

At its meeting held on 23 February 2024, the Zone resolved as follows:

That the Great Southern Country Zone requests the Zone Executive Officer prepare correspondence advocating for action to address inequality of educational opportunity in rural and regional areas consistent with the Zone's 24 November 2024 resolution, addressed to the following:

- 1. Minister for Education, Minister for Early Childhood Education and Community Services and Minister for Training and Workforce Development; and
- 2. All WALGA regional Zones.

Letters were sent on behalf of the Zone to the Ministers on 21 March 2024 (Education) and 16 April 2024 (Early Childhood Education and Training).

On 21 March 2024, Zone executive officers for the below listed Zones were emailed a request to include an item in their Zone agenda, seeking their Zone's support for advocacy on this matter:

- Avon-Midland Country Zone
- Kimberly Country Zone
- Murchison Country Zone
- Goldfields-Esperance Country Zone
- Northern Country Zone

WALGA secretariat has included an item, seeking support for advocacy, in the following Zone's agenda:

- Central Country Zone
- Gascoyne Country Zone
- Peel Country Zone
- Great Eastern Country Zone
- Pilbara Country Zone
- South West Country Zone.

The Great Southern Country Zone Executive Officer will monitor Zone minutes and provide an update to the June Zone Meeting detailing the outcomes of other Country Zone's consideration.

Noted.

6.2 ZONE RESOLUTION AND ACTION ITEMS STATUS REPORT

6.2.1 Zone Status Report

By Lyn Fogg, Zone Executive Officer

Attachment No. 3 Zone Status Report April 2024

The Status Report provides an update on Zone resolutions referred to WALGA State Council. Status Items identified as 'Completed' will be removed following this meeting. Zone Members are asked to review responses.

6.2.2 Zone Action Items Report

By Lyn Fogg, Zone Executive Officer

Attachment No. 4 Zone Action Items Report April 2024

The Action Items Report provides an update on Zone resolution for action by Zone members or the Zone Executive Officer. Action Items identified as 'Completed' in this Report will be removed following this meeting. Zone members are asked to review responses.

¹ Inserted additional information at the meeting: "(Education) and 16 April 2024 (Early Childhood Education and Training)"

RESOLUTION

Moved: Deputy Mayor Cr Paul Terry Seconded: President Cr Dale Douglas

That the Great Southern Country Zone NOTES:

- 1. the Status Report for April 2024, as detailed in Attachment No.3; and
- 2. the Action Items Report for April 2024, as detailed in Attachment No.4.

CARRIED

7 ZONE BUSINESS

7.1 ZONE REPORTS

7.1.1 Zone Financial Report

By Ms Nilpa Shah-Smith, WALGA Finance Officer

Zone Financial Report for March 2024

(All amounts are excluding GST unless otherwise specified)

Financial statements for the zone have been prepared on an accrual basis and show the financial performance and financial position for the period ended 31 March 2024.

Income includes all member subscriptions invoiced and collected.

Meeting costs of \$2,085 related to payment for catering expenses for zone meeting held in August in Albany, November in Tambellup and Cranbrook in February.

The overall result for the year to date consists of a surplus of \$4,425 compared to the budgeted surplus of \$1,450.

A payment of \$17,510 was processed to Ernst & Young for consulting advice on the DAMA project. This leaves a balance of \$11,290 in the unused project funds in the balance sheet.

Table 1: Statement of Income and Expenditure – period ended 31 March 2024

Great Southern Country Zone
Statement of Income and Expenditure as at 31 March 2024

		•	
	Note	Actual	Budget
		\$	\$
Income			
Subscriptions	1	6,600	6,600
Other		-	
Total Income		6,600	6,600
Expenses			
Bank Fees		90	150
Meeting Costs (Catering)	2	2,085	5,000
Total Expenses	_	2,175	5,150
Surplus/(Deficit)		\$4,425	\$1,450
Notes			

Note

^{1.} Subscriptions $\,$ excl GST 11@ $\,$ \$600 each - Invoiced by WALGA on behalf of GSCZ - All fully paid.

^{2.} Catering expense for zone meeting held in Albany 31/8/23 at the Fat Scone, Tambellup on

^{24/11/23 &}amp; Cranbrook on 23/02/24

Table 2: Balance Sheet presenting the Zone's financial position as at 31 March 2024

Great Southern Country Zone

Balance Sheet as at 31 March 2024

Assets	\$
Bank	16,452
Total Assets	16,452
Liabilities	
Creditors	-
GST Payable	-
Unused Project Funds	11,290
Total Liabilities	11,290
Net Assets	\$ 5,162
Equity	
Members Funds B/F	737
Current year earnings	4,425
Total Equity	\$ 5,162

RESOLUTION

Moved: President Cr Kate Johnson

Seconded: Deputy President Cr Doug Barritt

That the Great Southern Country Zone receives the Zone Financial Report for March 2024.

CARRIED

7.1.2 Zone Chairperson's Report

Cr Scott Crosby, Zone Chairperson

Cr Crosby provided an update and encouraged Zone Member Local Governments to bring forward items to the Zone.

Noted.

7.2 ZONE STRATEGIC PRIORITIES

7.2.1 <u>Designated Area Migration Agreement (DAMA) – Working Group Update</u>

It was noted that the Zone's Great Southern DAMA application is still within the Federal Minister for Home Affairs office awaiting approval.

Reminder:

- Mayor / Presidents to write to the Minister for Home Affairs in support of the GS DAMA being approved; and
- Actively encourage local business to write to the Regional Development Australia Great Southern (RDA-GS) expressing support for the GS DAMA. RDA-GS will forward these to the Minister for Home Affairs.

Noted.

7.2.2 Zone Strategic Priorities Workshop Outcomes

By Lyn Fogg, Zone Executive Officer

Attachment No: 6 Zone Strategic Priorities Workshop Outcomes
Attachment No: 7 WALGA Advocacy relevant to Housing

BACKGROUND

Zone Members participated in a workshop at the February 2024 Zone meeting (Cranbrook). The workshop outcomes were distributed to members with the February Zone Minutes and are attached again for information.

This report presents the top priority identified by Zone member voting in the February Workshop: **Housing (20 Votes).**

The next 3 priorities will be presented at subsequent Zone meetings:

- June 2024: Skilled Worker Attraction and Retention (14 Votes).
- August 2024: Road Funding Network Safety (9 Votes).
- November 2024: Renewable Energy Land Use Planning (9 Votes).

For each priority WALGA Secretariat comment will be provided, as follows:

- WALGA Advocacy Positions already adopted by WALGA State Council.
- Zone Direct Advocacy Opportunities suggestions that the Zone may wish to pursue it its own right e.g. writing on behalf of the Zone to the relevant Minister.
- <u>Potential WALGA Advocacy</u> Zone may wish to consider requesting WALGA advocacy where the matter has statewide implications.

COMMENT

Priority Issue: Housing (20 Votes)						
Ideas for Zone / Regional Actions	WALGA Secretariat Comment					
 LG Housing Stock Banking houses just in case, what about current need Win payment of rates for notfor-profit organisations Lobby for reduced headworks / reduced time for approval Tenancy laws not conducive to investment – BAL rating rules and cost Short stay accommodation – taking housing stock away from long term rental market. Lobby State Government to invest in housing / not give it to Local Government to do. Particularly GROH. 	 WALGA Advocacy Positions related to Housing: 21.2 Rating Exemptions – Charitable Purposes 21.3 Rating Exemptions – Department of Housing: Leasing to Charitable Organisations 2.4.6 Cost of Regional Development 6.13 Short Stay Accommodation Zone Direct Advocacy Opportunities: Reduced or subsidised headworks (grant program?) for greenfield residential subdivision in regional WA. State Government responsibility to provide GROH housing for its regional employees, to mitigate impact on private rental stock availability. Potential WALGA Advocacy: State Government responsibility to provide GROH housing for its regional employees, to mitigate impact on private rental stock 					
	availability.					
Ideas for Member LG Action : (for eac	h LGs consideration)					

- Make potential Developers aware planning and building process
- Needs analysis working with communities, housing bodies
- Partnerships at State Government level
- Business Investments plans
- Cost of Soil/Septic testing BAL ratings
- Not good use of ratepayer's funds to be in building game

RESOLUTION

Moved: President Cr Len Handasyde

Seconded: Deputy President Cr Julie Leenhouwers

The Great Southern Country Zone requests the Zone Secretariat write to relevant Ministers seeking State Government prioritised investment and action to:

- 1. Reactivate State owned lazy residential assets as an opportunity to expedite the State's delivery of much need regional housing; and
- 2. Support regional Local Government development of residential land by:
 - a. State Government implementing options to reduce prohibitive upfront headworks costs; and
 - b. Address unreasonable extended time delays for State owned utility providers to complete residential land development headworks which are exacerbating regional housing shortages.

CARRIED

RESOLUTION

Moved: Deputy President Cr Julie Leenhouwers

Seconded: President Kate Johnson

The Great Southern Country Zone requests:

- 1. WALGA advocacy to State Government for the Government Regional Officer Housing Program to:
 - a. Increase State Government capital investment in the GROH program and review and address the impact of current policy settings on the wider regional housing shortage, including:
 - i. GROH Leasing and purchasing from the established residential private market (Spot Purchase program).
 - Prioritise the State's development of land to service GROH demand and reduce pressure on already constrained availability of regional residential land supplies.
 - b. Review the GROH program policy settings, so that proposals for GROH development in partnership with Local Government align to regional commercial viability and financial capacity of the Local Government, including:
 - i. Enabling State Agency leasing agreement periods of 20 years or greater.
 - ii. State Agency contribution to capital costs, with commensurate lower rental returns.

- c. Release the GROH Program Review, undertaken by the Department of Communities in 2023, to facilitate further discussion of the viability and future of GROH program policy settings as it relates to the Local Government sector and regional housing availability.
- 2. The Zone Secretariat write to the responsible Minister/s advocating for the matters outlined in Part 1 above.

CARRIED

7.3 MATTERS FOR ZONE NOTING AND DECISION

7.3.1 <u>Importance of WALGA Becoming a Registered Employer Organisation</u> *By Tony Brown, Executive Director, Member Services,*

BACKGROUND

Currently, WALGA is a registered industrial agent under the <u>Industrial Relations Act 1979</u> (WA) (IR Act) which allows us to:

- appear as an agent for a WA Local Government or Regional Council (Local Government) in the Western Australian Industrial Relations Commission (WAIRC), Industrial Magistrate's Court or Industrial Appeal Court (State Courts); and
- provide advice or other services to Local Governments in relation to 'industrial matters' as defined in s.7 of the IR Act.

Since the mandate for Local Governments² to operate in the State industrial relations (**IR**) system from 1 January 2023, unions³ have commenced various Local Government State awards⁴ (**LG State Awards**) variation claims in the WAIRC to amend industry employment conditions including to:

- increase minimum wages for outside workers;
- introduce Fair Work standards in the State system (increase casual loading from 20 to 25%; insert casual conversion; and insert flexible working arrangements) and other conditions (insert employment equity for Aboriginal and Torres Strait Islander persons; insert cultural and ceremonial leave; and amend severance pay for regional redundancies); and
- increase industry allowance for compensation for disabilities on construction and maintenance work.

In addition, the WASU, LGRCEU and other unions (such as the **Construction, Forestry, and Maritime Employees Union (CFMEU)** as 'employee organisations' can make industrial agreements with Local Government employers under the IR Act.

² with the exception of the Shires of Christmas Island and Cocos (Keeling) Islands

³ The Western Australian Municipal, Administrative, Clerical and Services Union of Employees (WASU) and the Local Government Racing and Cemeteries Employees Linion (WA) (LGRCFU)

Government, Racing and Cemeteries Employees Union (WA) (**LGRCEU**)

⁴ The <u>Local Government Officers' (Western Australia) Award 2021</u> and the <u>Municipal Employees (Western Australia) Award 2021</u>. These awards have not been updated significantly since prior to the introduction of the *Fair Work Act 2009* (Cth). They were old 1999 Federal awards which were registered without amendment as interim awards in 2011 in the State system. They then became State awards in 2021. No significant amendments have been made to these awards over 23 years.

A <u>recent decision of the WAIRC</u> has outlined although WALGA may intervene in award matters we are unable to represent named LG State Award employers and the broader Local Government sector in our own right.

Despite WALGA's advocacy since December 2022, the State Government has not agreed a pathway for WALGA to be provided withstanding as an employer organisation under the IR Act.

For WALGA to represent Local Governments' views and have the same standing as the unions under the IR Act it has become vital for WALGA to seek to amend its constitution to apply to become an employer organisation.

If WALGA was to become an employer organisation it would provide more opportunity for WALGA to modernise the LG State Awards and intervene in industrial matters concerning the Local Government sector. In addition, the WAIRC is more likely to notify WALGA of award applications or variations and industrial agreement changes reducing the risk of unions being able to change the terms and conditions of the sector, with limited to no input from Local Governments or WALGA.

COMMENT

WALGA will be looking to amend its constitution to enable WALGA to become a registered employer organisation at the 2024 AGM in October 2024.

An agenda item will be prepared for the June/July round of Zone/State Council meetings detailing the proposed amendments.

This item is for the Zones awareness of the need for WALGA to become an employer organisation and to note that constitutional amendments will be required.

For any questions about the constitutional amendment process, please contact Tony Brown, Executive Director Member Services, tbrown@walga.asn.au or (08) 9213 2051.

Noted.

7.3.2 Adoption of Policy and Advocacy Prioritisation Framework

By Kathy Robertson, Manager Association and Corporate Governance

BACKGROUND

State Council uses a Policy and Advocacy Prioritisation Framework to guide discussion and decision-making on policy and advocacy issues. The Framework was developed in 2020 on the request of State Council to assist State Councillors in determining the priority of a particular issue relative to existing (and competing) policy and advocacy priorities.

The Framework (included below) utilises 11 criteria to sharpen thinking (e.g. the impact on the Local Government sector, the number of Member Local Governments affected, the level of support amongst the public or other stakeholders, etc.), and encourage decision-makers to consider the wider context and impacts of the issue before settling on a pathway forward.

The Great Southern Country Zone also adopted the Prioritisation Framework not long after it was developed in 2020.

COMMENT

It is proposed that all Zones consider adopting the Policy and Advocacy Prioritisation Framework as included below.

If the Zone were to adopt the Prioritisation Framework, Zone Delegates could use it to guide their decision-making when determining whether or not to request action or advocacy from WALGA on a particular issue (that is, sector-wide issues). Issues that are not sufficiently prioritised (that is, regional issues) could instead be dealt with at the Zone level (e.g. through direct advocacy efforts on behalf of the Zone).

The Prioritisation Framework could also be used by Zone Delegates when drafting Agenda items and motions on policy or advocacy issues, using the criteria as prompts for what kind of information to include.

The Prioritisation Framework does not remove the need for judgements to be made and is intended to *guide*, not replace, decision-making.

How to use the Framework:

- If the majority of the factors are towards the left column, the issue is a high priority.
- If the majority of the factors are towards the middle, the issue requires action, but is not a high priority.
- If the majority of the factors are towards the right column, the issue is a low priority.

Following prioritisation, an appropriate and proportionate policy and advocacy approach can be determined.

Impact on Local Government Sector Impact on Local Government sector without intervention	High	Medium	Low
Reach Number of member Local Governments affected	Sector-wide	Significant (multiple regions, Zones, or bands)	Few
Influence Capacity to influence decision makers	High	Medium	Low
Principles Alignment to core principles such as autonomy, funding, general competence	Strong	Partial	Peripheral
Clarity Policy change needed is clear and well-defined	Clear	Partial	Unclear
Decision-maker support Level of support among decision-makers (political and administrative)	High	Medium	Low
Public support Level of support among the public or other stakeholders	High	Medium	Low

Positive consequences for WALGA Prospect of positive consequences for WALGA. E.g. enhanced standing among members or leverage for other issues.	High	Medium	Low
Negative consequences for WALGA Prospect of negative consequences for WALGA for not undertaking the advocacy effort. E.g. diminished standing among members or other stakeholders.	High	Medium	Low
Partnerships Potential for partnerships with other stakeholders	Yes (3+)	Possibly (1-2)	No (0)

RESOLUTION

Moved: Cr Lynn McLaren

Seconded: President Cr Joanne Iffla

That the Great Southern Country Zone adopt the Policy and Advocacy Prioritisation Framework to determine the priority of a particular policy or advocacy issue, and guide future decision-making.

CARRIED

7.3.3 <u>Modifications to the Caravan Ground and Camping Regulations to Facilitate</u> <u>Living in a Tiny House on Wheels</u>

By the Shire of Denmark

BACKGROUND

There is substantial interest in Tiny Homes on Wheels (THOW) as an emerging form of housing. However, they do not fit neatly into existing regulations, meaning there are high levels of uncertainty in pursuing this accommodation for long-term occupation.

The Shire of Denmark's draft Local Planning Strategy promotes establishing approval pathways for this form of accommodation to add to the mix of housing options available within the Shire. Shire staff have been investigating this for several years, including participating in a working group established in 2023 with the Australian Tiny Homes Association and the Shire's of Augusta Margaret River, Esperance, and Bridgetown - Greenbushes.

Tiny Homes on Wheels are capable of approval under the planning framework in place across the state, the current barriers are compliance with either the National Construction Code or the Caravan Grounds and Camping Regulations, both of which are not Local Government controlled legalisation.

Construction standards specific to this type of accommodation are yet to be developed and are likely to take a considerable time to prepare.

It is difficult for Tiny Homes on Wheels to meet the National Construction Code due to headroom clearance requirements, stair gradients and wind rating/tethering standards.

This will be complicated further by the increased requirements for circulation space with the implementation of the 2022 National Construction Code in 2025.

If a Tiny House on Wheels does not meet the National Construction Code, it is treated as a caravan which is regulated under the *Caravan Parks and Camping Grounds Act 1995* and Regulations 1997. Occupation of a caravan, or sleeping in a vehicle on private property, is restricted to 3 days in any consecutive period of 28 days. Local Government has the capacity to approve this for up to a 3-month period, and the Minister has the capacity to approve up to a 12-month period.

While these shorter (3 month) approval timeframes may suit some limited circumstances, they do not address the current unavailability of long-term rentals across the region.

The option of delegating the capacity to issue 12-month approvals to Local Government has been investigated but is not possible under the current legislation.

COMMENT

There is a current review being undertaken on the *Caravan Parks and Camping Grounds Act 1995* and Regulations 1997 lead by the State Government.

It is proposed that the standards contained in Part 2(b) of the Regulations should be changed to enable Local Government to approve occupation for a period of up to 12-months, with the capacity for this to be renewed for additional periods. This would only involve minor changes to the regulations.

A suggested modification to Part 2(b) the Regulations is provided below in red:

Written approval may be given for a person to camp on land referred to in subregulation (1)(a) for a period specified in the approval which is longer than 3 nights —

- (a) by the local government of the district where the land is situated, if such approval will not result in the land being camped on for longer than 3 months in any period of 12 months; or
- (b) by the Minister if such approval will result in the land being camped on for longer than 3 months in any period of 12 months;
- (c) by the local government of the district where the land is situated, if such approval will result in the land being camped on for longer than 3 months in any period of 12 months, if the local government has an adopted policy to determine the circumstances where land can be camped on for longer than 3 months.

This would give Local Government the ability to approve terms of occupation longer than 3 months, as well as the capacity to establish policy settings to ensure that the location, placement and type of camping are appropriate for the amenity of the locality.

The primary purpose of the proposed change is to facilitate an improved approval pathway for Tiny Homes on Wheels and open this up as a legitimate option for small format housing. However, it would also allow Local Governments to use the provisions to allow longer stay camping on private land where appropriately governed by Council Policy.

Additionally, the requirement for a Local Government policy would allow a Local Government to 'opt in' via preparation of a policy if they sought to enable camping beyond three months but would not impact those Local Governments not interested in pursuing this type of approach.

Meeting Note:

The Shire of Denmark tabled an amended recommendation as shown below.

RESOLUTION

Moved: Cr Jacqui Ormsby Seconded: Cr Dominic Youel

That the Great Southern County Zone:

- 1. Supports changes to Part 2(b) of the Caravan Parks and Camping Grounds Regulations 1997 that allow Local Governments to consider camping on private property for a period of up to 12 months greater than 3-months.
- 2. Allows Local Governments to establish policy to guide approvals beyond 3 months to ensure that camping is locally appropriate <u>and provide for circumstances where tiny houses can be occupied on a more permanent basis</u>.
- 3. Calls on WALGA to adopt a sector wide advocacy position in relation to 1 and 2, above.

CARRIED

8 WALGA STATE COUNCIL BUSINESS

8.1 ZONE STATE COUNCIL MEMBER REPORT

Cr Scott Crosby, Zone State Councillor

Cr Crosby provided an update.

Noted.

8.2 STATE COUNCIL MEETING AGENDA – MATTERS FOR DECISION

Zone delegates to consider the Matters for Decision contained in the WA Local Government Association State Council Agenda and put forward resolutions to Zone Representatives on State Council.

The full State Council Agenda can be found via link: State Council Agenda - 1 May 2024

The Zone can provide comment or submit an alternative recommendation that is then presented to the State Council for consideration.

8.2.1 Matters for Decision

State Council Item 7.1 Waste Levy Advocacy Position

By Rebecca Brown, Manager Waste and Environment

WALGA RECOMMENDATION

That State Council:

1. Replace the existing WALGA Waste Levy Policy Statement and Advocacy Position 7.4 Waste Management Funding:

Local Government considers that:

- Waste Avoidance and Resource Recovery Levy funds should be hypothecated to strategic waste management activities in line with the State Waste Strategy and strongly opposes the application of the Levy to non-waste management related activities, such as funding State Government core activities; and
- 2. The Levy should not be applied to licensed landfills outside the metropolitan area.
- 2. Endorse a new Waste Levy Advocacy Position as follows:

The Waste Avoidance and Resource Recovery Levy (the Levy) was established in WA to fund programs relating to the management, reduction, reuse, recycling, monitoring or measurement of waste and administering the fund. The current Levy is applied to waste generated, or landfilled, in the Perth metropolitan area.

Currently, only 25% of the collected funds are retained for strategic waste management activities, 75% are allocated to the ongoing operations of the Department responsible for administration of the Levy.

Local Government considers that:

- The Waste Avoidance and Resource Recovery Levy funds must be fully hypothecated to strategic waste management activities in line with the State Waste Strategy and not be used for non-waste management related activities, such as funding State Government core activities.
- 2. Strategic waste management activities funded by the State Government should:
 - a. Provide adequate funding and support for Regional Councils, nonmetropolitan and metropolitan Local Governments;
 - b. Reflect the targets and priorities within the Waste Strategy;
 - c. Fully fund and acknowledge the life cycle costs of infrastructure and services; and
 - d. Facilitate the development, implementation and ongoing operation of Product Stewardship Schemes.
- 3. The Levy should not be applied to waste generated in the non-metropolitan area as it is not feasible, or appropriate, to implement the Levy in areas with a limited rate base, access to markets for recycled materials, economic growth and resources to manage such a change.
- 4. The Levy should not be applied to waste received at premises undertaking licensed activities whose primary purpose is resource recovery.
- 5. The Levy must be supported by a clear, evidence-based rationale to demonstrate the suitability of how charges are set, how and where funds are allocated, and the extent to which it is delivering on its objectives.

EXECUTIVE SUMMARY

- The Waste Levy and Strategic Waste Funding Policy Statement was first endorsed in 2008 and was amended in 2018.
- The Statement outlines the Local Government position on levies charged on the weight or volume of waste received at licensed premises and the application of those funds to waste management activities.
- In 2023, the WA Government published the findings of a Review of the Waste Avoidance and Resource Recovery (WARR) Levy. The consultation summary report and supporting consultant report can be accessed on the Department of Water and Environmental Regulation (DWER) website.
- Key outcomes of the Levy Review included a five-year schedule of increases and a commitment to investigate extending the levy boundary to regional areas.
- The new Waste Levy Advocacy Position uses contemporary language emphasises:
 - Full hypothecation of the Levy;
 - The key areas of expenditure for the Levy;
 - o Opposition to the expansion of the Levy's geographic application;
 - o Opposition to the application of the Levy to resource recovery activities; and
 - o The need for a clear evidence-based rationale for setting and expending the Levy.
- The Municipal Waste Advisory Council (MWAC) endorsed the new Advocacy Position in February 2024.

State Council Item 8 POLICY TEAM AND COMMITTEE REPORTS

- 8.1 Environment Policy Team Report
- 8.2 Governance Policy Team Report
- 8.3 Infrastructure Policy Team Report
- 8.4 People and Place Policy Team Report
- 8.5 Municipal Waste Advisory Council (MWAC) Report

State Council Item 9 MATTERS FOR NOTING/INFORMATION

- 9.1 WALGA 2023 Emergency Management Survey
- 9.2 Tree Retention Model Local Planning Policy
- 9.3 Local Emergency Management Arrangements (LEMA) Improvement Plan Implementation
- 9.4 Planning and Building Performance Monitoring Project
- 9.5 2024 WALGA Aboriginal Engagement Forum

RESOLUTION

Moved: Deputy Mayor Paul Terry Seconded: President Cr Joanne Iffla

That the Great Southern Country Zone Zone:

- Supports all Matters for Decision as listed above in the May 2024 State Council Agenda, and
- 2. Notes all other Policy Team Reports and Committee Reports and Organisational Reports as listed in the May 2024 State Council Agenda.

CARRIED

8.2.2 WALGA State President's Report

Attachment No. 5 WALGA State President's Report

Noted.

9 EMERGING ISSUES/COLLABORATION

Shire of Katanning

- Successful in CRSSF grant funding for football oval.
- University Hub announced.
- Awaiting Growing Regions funding announcements early childhood hub.

Shire of Plantagenet

- Swimming Pool redevelopment project continuing.
- Roadworks program progressing
 - o Reminder for LGs to ensure timely funding acquittals.
- Participating in the GSDC Worker Accommodation Study.

Shire of Woodanilling

- Department of Primary Industries and Regional Development investigating artesian aquifer resources
 - Future requirement for management scheme to regulate access and use of water resources
- VROC 4WD undertaking worker housing and tourism research now seeking funding.

Shire of Kojonup

- WAPC meeting in Katanning to review renewable energy developments (Kojonup / Broomehill-Tambellup)
 - Important for LGs to implement Local Planning Policies to manage windfarm / renewable energy development, as the LGs LPP guides WAPC decision making.

Shire of Jerramungup

- 140 residential lots in Bremmer Bay being held up by power supply access.
- Department of Biodiversity, Conservation and Attraction briefed Shire on Marine Park proposals, including provision of 4 houses for DBCA staff.
 - DBCA will not supply / purchase land, but if land is provided by the Shire DBCA will build the 4 houses.
- Power supply interruption is an issue throughout the Shire.
- South Coast Highway maintenance / upgrades a priority issue.

City of Albany

- Lack of rain / drying landscape resulting in increased complaints about gravel roads.
- Roundabout (North Road?) closed to allow Western Power works.
- Albany Airport Masterplan will be considered by Council next week.
- Awaiting Growing Regions funding announcements.
- City currently in the Industrial Relations Commission regarding the City's new Enterprise Bargaining Agreement Unions claiming substantial wage increases.

- Albany Ports briefed the City advising that Berths 1 and 2 are nearing the end of their asset life. State has not yet allocated funding to refurbish or renew. berth 1 and 2 are primarily used for fertiliser delivery and if they are removed from service, there will be substantial impact on access remaining port space and cost increases.
- City of Albany selected to launch State's Reconciliation Week.
- City is working closely with Aboriginal groups to progress healing following the Referendum results.

Shire of Cranbrook

- CBH fast loading facility redevelopment progressing.
- Renewable energy Local Planning Policy in progress.
- Live export ban Shire has written to Minister Saffioti

Shire of Broomehill-Tambellup

• CBH rapid rail project awarded.

Shire of Gnowangerup

- GP retiring after 13 years Shire is negotiating with several providers.
 - 7% of gross rates expended on current GP contract and new contract expected to cost more.
- Vestas pursuing development of 75 -150 new wind turbines.

Shire of Kent

- Developing Renewable Energy Local Planning Policy.
- Shire building 2 new residential properties.
- Sports pavilion condition survey completed requires decision on renewal or redevelopment.

Shire of Denmark

- Potential for drought declaration if no rain in the next few months.
 - Farmers already selling off stock feed/water availability.
- Some local anti-tourism activism potential for community divide as local businesses / economy relies on tourism.

10 OTHER BUSINESS

Nil.

11 EXECUTIVE REPORTS

Nil.

12 NEXT ZONE MEETING

The next meeting of the Great Southern Country Zone will be held Friday, 21 June 2024 at the Shire of Gnowangerup commencing at 10am.

13 CLOSURE

There being no further business the Chair declared the meeting closed at 11.50am.



Attachment 1: Department of Local Government Sport and Cultural Industries Report - April 2024

Back to Item 5.6



Department of Local Government, Sport and Cultural Industries Report

April 2024

Local Government Act Reform

- In May 2023, the Local Government Amendment Bill 2023 was passed and the *Local Government Amendment Act 2023* was assented.
- The Local Government Amendment Act 2023 introduced key reforms related to elections and other priority matters based on 6 key themes:
 - o Earlier intervention, effective regulation and stronger penalties
 - o Reducing red tape, increasing consistency and simplicity
 - Greater transparency and accountability
 - o Stronger local democracy and community engagement
 - Clearer roles and responsibilities
 - Improved financial management and reporting.
- The local government reforms were divided into two tranches to ensure that the election related reforms were in place in time for the October 2023 elections.
- Regulations have been made relating to the broadcasting and recording of council
 meetings, owners and occupiers' enrolment eligibility, and payments for the training and
 professional development of elected members.
- Regulations to support the implementation of other tranche one reforms continue to be developed by the Regulatory Reform team.
- On 3 November 2023, the Salaries and Allowances Tribunal (SAT) made a variation to the Local Government Chief Executive Officers and Elected Members Determination, issued on 6 April 2023.
- As a result, the reform to enable the payment of fees to independent committee members commenced on 1 January 2024.
- The variation by the SAT sets the thresholds for the payment of meeting fees to independent committee members.
- The enrolment changes to the owner occupiers roll took effect on 1 January 2024 and a training workshop was conducted by the DLGSC to explain these changes on Friday, 15 December 2023.
- The DLGSC continues to provide ongoing updates to the sector on the reforms as part of LG Alerts and monthly reform webinars.
- The DLGSC conducted Reform Webinar 8 on 29 February 2024, topics covered included –
 - o changes to long service leave regulations
 - o payments to independent committee members



- o owners and occupiers' enrolment changes
- o consultation for standardised meetings procedures
- o tranche 2 reforms superannuation for elected members
- A consultation paper and online survey for standardised meetings procedures are available on the DLGSC's website.
 - https://www.dlgsc.wa.gov.au/local-government/strengthening-local-government/local-government-act-reform/standardised-meeting-procedures-consultation
- Feedback received through the process for consultation will inform the drafting of regulations for standardised meetings procedures.
- The consultation period ends Wednesday 29 May 2024, feedback is encouraged.
- Other regulations reforms are continuing to be progressed in 2024, including integrated planning and reporting, online registers and local government CEO KPIs and reporting.
- Further information in relation to the reforms are on the DLGSC website:
 - https://www.dlgsc.wa.gov.au/local-government/strengthening-local-government/local-government/local-government/strengthening-local-government/local-gove
- The DLGSC monthly webinars take a deep dive into specific topics regarding the reforms

 look out for LG Alerts for more details. If you would like a link to recordings of previous webinars, this is available on the DLGSC website:
 - https://www.dlgsc.wa.gov.au/local-government/strengthening-local-government/local-government-act-reform/local-government-reform-webinars
- The DLGSC has also teamed up with LG Pro to deliver a series of monthly capacity-building webinars.

Model Financial Statements (MFS) and Financial

- Model Financial Statements (MFS) guidelines and templates for Class 1 and 2, plus a reduced version for smaller local governments (Class 3 and 4) were published on the DLGSC website on 16 May 2023 and applied to 2022-23 annual financial statements.
- A first tranche of regulatory amendments for the MFS commenced on 1 July 2022.
- A second tranche of regulatory amendments for the MFS commenced on 1 July 2023.
- The 1 September 2023 version of the Local Government (Financial Management) Regulations 1996 includes the new credit card regulation 13A.
- On 19 October 2023, an LG Alert was issued, which also provided guidance on reporting credit card and purchasing card transactions.
- An LG Alert was issued on 9 January 2024 seeking feedback on the MFS used for 2022-23 annual financial statements report.
- Feedback closed on February 2024. Feedback is currently being reviewed and the guidelines and templates are being revised to take into account some of the considerations and also the amendments made to the Local Government (Financial Management Regulations 1996 since publishing.
- The updated MFS for 2023-24 annual financial statements report will be published at the end of April 2024.
- Non-financial asset valuation guidelines are currently being prepared and a draft has been issued to sector bodies for feedback by 20 March 2024.
- A sector body workshop is being held on 22 March 2024, to identify relevant changes and confirm support for finalisation of the guidelines, which is to be published at the end of April 2024.

Contact LG Accounting for queries - <u>Lg.accounting@dlgsc.wa.gov.au</u>



Local Government (Functions and General) Amendment Regulations 1996

• The Local Government (Functions and General) Amendment Regulations 1996 were gazetted on Friday 19 May 2023. These amendments do the following:

Rural GP and Dentists tender exemption

- Recognising the importance of maintaining medical and dental services in our regions, a tender exemption for renewing or extending a contract with a medical or dental service is being provided to regional local governments.
- This exemption means those local governments will be able to maintain the services of an existing doctor or dentist without needing to call for public tenders.
- This exemption is only available to local governments outside the Perth Metropolitan Area and City of Mandurah.

Novation of Contracts

- An additional tender exemption is provided for where a local government novates a contract.
- As an example in the context of a dental service, this means where the dental
 practice is sold to another dentist, the local government can novate the existing
 contract with the old dentist to the new dentist.
- This improves local government contract management, allowing novation of contracts to occur, local governments should however make sure it is in their interest to novate he contract.
- This exemption is available to all local government.

Dental leasing exemption

- An exemption from the property disposal requirements has been provided for the leasing of land for dental services.
- This is to align with the new exemption provided for regional medical and dental services.
- This exemption is however available to all local governments, like the existing medical services exemption is.

Further queries can be directed - actreview@dlgsc.wa.gov.au

Local Government Grants Commission

- The WA Local Government Grants Commission (the Commission) has a full composition
 of members; however, as five member and deputy positions have terms that end on 31
 August 2024, work has commenced for nominations. Only the deputy position of Deputy
 to the Deputy Chairperson remains vacant and will be filled in 2024.
- The total amount of 2023-24 Financial Assistance Grants (FA Grants) was \$393,675,581 (\$366,684,564 paid in advance). This was made up of two components:
 - $\circ \hspace{0.1cm} \$241,\!099,\!199 \hspace{0.1cm} \text{for General Purpose Grants (} \$230,\!921,\!687 \hspace{0.1cm} \text{paid in advance), and} \\$
 - $\circ~$ \$152,576,382 for Local Roads Grants (\$135,762,877 paid in advance).
- An advance payment of the 2023-24 FFA Grants, based on a funding pool equivalent to approximately 100% of the total 2023-24 funding pool, was made to local governments on the 30 June 2023.



- Local Governments were advised that the advance payment meant remaining payments during 2023-24 would be limited and that they needed to ensure they have sufficient funds for 2023-24 to complete their planned programs.
- Due to the 100% advance, all WA local governments were either over or under paid, with the difference to be recouped from their future 2024-25 funding. All local governments with a variance of \$50,000, or greater than 2% of rates revenue, have been advised of the implications to next year's allocations.
- The Commission completed a visiting program to the Pilbara in order to conduct public hearings in October 2023, and is finalising plans to visit; the Upper Great Southern, the Eastern Goldfields-South and the Kimberley regions in April and May 2024.

Stop Puppy Farming

- The State Government is delivering on its commitment to stop and prevent puppy farming. These reforms have overwhelming community support.
- The Dog Amendment (Stop Puppy Farming) Act 2021 requires the design and development of a centralised registration system (CRS) for dogs.
- The CRS will also assist with the registration of cats under the *Cat Act 2011*, and the development of regulations, in consultation with stakeholders.
- A Request for Tender for the implementation of the CRS was released to the market on 24 January 2023 and closed on 8 March 2023. Responses to the Request for Tender have been evaluated and the evaluation report was endorsed by the State Tender Review Committee on 13 July 2023.
- The Discovery and Design phase for the CRS is currently underway and was completed on 18 March 2024.
- DLGSC is continuing to engage local governments and other key stakeholders across the State to prepare for CRS implementation.
- A consultation paper sought further feedback from stakeholders and interested members of the community to assist in developing workable regulations. A second consultation paper on new and existing fees and charges was released to targeted stakeholders on 1 February 2024 and closed 15 March 2024. Responses are currently being analysed.
- DLGSC is working to progress the implementation stage of the CRS and associated regulations in the second half of 2024.

Off Road Vehicles

- The ORV Committee is currently exploring opportunities to identify potential new ORV areas.
- On 13 December 2023, the Cook Government announced the end of harvesting Pine in the Gnangara State Forest due to roosting of the threatened Black Cockatoo.
- Therefore, DLGSC are in discussions with DBCA about potential investment opportunities, in Pinjar as an ORV area.
- A private proponent is currently investigating the potential of an ORV area in the south of Perth.

Local Government Election Commitments

- The Riverside Gardens Urban Forest development is expected to meet tree planting milestones by Winter 2024.
- The Contract Award for the Greenwood Scout and Guide Hall Refurbishment is expected in March 2024.

ATTACHMENT 1



- Construction of the Sutherlands Park Youth Plaza development, planned for April 2024.
- The Ellenbrook Community Hub Development is at Request for Tender stage.
- The commitment to the Yellowwood Park Skate and Parkour Facilities is on track and will provide a family friendly recreational space for the local community.
- The City of Stirling is overseeing the project for the upgrades to the Mirrabooka Village Neighbour hood Centre.
- The Birdwood Square Public Toilets and Changing Facilities project is on track, a commitment towards new facilities at Birdwood Square.
- The WA Loves Nature (Group) is managing the commitment towards the improvement of the West Perth Local Hay Street Native Bee-Scene Trail project.

DLGSC Contacts

LG Support and Engagement	lghotline@dlgsc.wa.gov.au		
LG Policy and Legislation	legislation@dlgsc.wa.gov.au		
CRS – Stop Puppy Farming	puppyfarming@dlgsc.wa.gov.au.		
Grants Commission – Financial Assistance Grants	Grants.commission@dlgsc.wa.gov.au		
LG accounting enquiries	LG.accounting@dlgsc.wa.gov.au		
LG Act Reform	actreview@dlgsc.wa.gov.au		
LG Advisory Board	advisoryboard@dlgsc.wa.gov.au		





Attachment 2: WALGA Regional Road Safety Advisory Report - April 2024

Back to Item 5.7

RoadWise Councils Update

The Great Southern Regional Road Group Region has 9 Local Governments registered as RoadWise Councils with one remaining place available to this region.

Also available to registered RoadWise Councils is 'RoadWise Recognised'. This initiative is designed to assist RoadWise Councils to recognise their influence on road safety, benchmark and monitor road safety action, and provide formal recognition for their efforts and outcomes through the allocation and accumulation of ribbons and points. The Ribbon rating indicates effort in the application of a holistic approach to road safety across governance, management and operations. Points signify the effort and expected effectiveness of the road safety actions and interventions delivered.

It is part of the Road Safety Advisor (Vivienne Gardiner, Great Southern) role to report quarterly on the achievements of the registered Councils. The third quarterly reporting period has just been completed.

Blackspot Programs – call for submissions

The Australian Blackspot Program and the State Blackspot Program both opened for submissions in April 2024 and will **close 12 July 2024.** Road safety Programs | Main Roads Western Australia

The Australian Black Spot Program is 100% funded. The State Black Spot program is complimentary to the existing Australian Government Black Spot Program. However, it is intended that the State Programs will enable application of funds to a wider range of projects. The program funds up to 50% of the project.

Blackspot applications have not been received from the Great Southern Region for the past two (2) funding rounds. In regional areas it is often difficult to meet the minimum Benefit Cost Ratio requirement. This is in part due to a lack of crashes at the 'spot' or site being considered. The alternative is to have a formal Road Safety Inspection which requires a qualified road safety audit team. Up until recently the availability of auditors and cost of a formal audit has been a disincentive to Local Governments. Main Roads WA recently created a position dedicated to supporting Local Government with Road Safety, this position has been filled by a qualified Senior Road Safety Auditor, Paul Starling. Paul has been conducting road safety audits and inspections throughout the Great Southern with the support of a very limited number of qualified Local Government staff.

Road Safety Audit Training

In order for Paul Starling (Senior Auditor) to conduct a formal Road Safety Inspection/audit he requires an audit team, in most cases in the Great Southern Local Governments can apply for a regional exemption which allows the minimum sized team. The region however has very few qualified auditors with which to support Paul to fill a team.

Road Safety Audit Training is available to Local Government staff through IPWEA <u>Training and Development (road-safety-audit-wa.org)</u>. There are many benefits to Local Government to have staff trained in Road Safety Auditing: including helping road agencies such as local government demonstrate that they are fulfilling their duty of care to road



ATTACHMENT 2

users, promoting safe system thinking, which is one of three new principles in the new *State Road Funds to Local Government Agreement 23/23-27/28* and improves the capacity of Local Government staff to design and deliver projects that incorporate safety outcomes.

Streets Alive

Streets Alive Funding is a collaboration between WALGA, Town Teams, Main Roads WA and Road Safety Commission to support eligible community organisations and local government projects designed to calm traffic on local roads in townsites areas across WA. Welcome to Streets Alive! - Streets Alive

Stream 1 offers 'seed' grants of **\$5,000 inc GST** in all towns and neighbourhoods across WA for eligible community groups; expressions of interest will be received from 1 April and

Stream 2 offers grants of \$50,000 inc GST and \$100,000 inc GST in all towns and neighbourhoods across WA for eligible community groups and LGAs. Details for this stream will be available in May.

Town Team Movement have developed a 'Safer Speeds and Better Places' toolkit available for free download here which provides ideas through case studies.

Great Southern Country Zone | 19 April 2024



Attachment 3: Zone Status Report - April 2024

ATTACHMENT 3

Back to Item 6.3.1

Zone	Agenda Item	Zone Resolution	WALGA Response	Update	WALGA Contact
Great Southern C	24 November 2023 Zone Agenda Item 8.3.2. Appeal for Remedial Action on Education Policy and Procedures in Country Schools	That the Western Australian Local Government Association Great Southern Zone (WALGA) request that WALGA strongly advocates to the Department of Education (Department) on behalf of rural and remote districts that greater efforts be made to reduce the inequality of educational opportunity with particular reference to the following: 1. That the Department makes available resources for intervention in the experience of students specifically disaffected by the current model of schooling who are disruptive, falling behind and at risk of failing to learn to read, write and work in basic arithmetic; including intensive attention combined with health and like issues and more active, empathic, and practical instruction. 2. That the Department makes available the current resources of Distant Education and/or enables families to access similar private providers for secondary education in order that students can study for an ATAR (Australian Tertiary Admission Rank), or other subjects of their own choosing, using internet resources and mentors provided in the schools closest to them; and 3. That the Department subsidises housing suitable for teachers or enables local governments to build and manage such housing.	 This matter was referred to the People and Place Policy Team for consideration at its February 2024 meeting. The People and Place Policy Team resolved: Note the request of the Great Southern Country Zone and the issues raised regarding education policy and procedures, Recommends that State Council consider the issue as a key policy priority in the 2024 Policy Priorities. Recommends that the Great Southern Country Zone continue to advocate directly to the relevant State agencies on this issue, including further representations to the Minister for Education and Department of Education and Department of Communities. Recommends that the Great Southern Zone inform other country zones of this advocacy position with a view to possible cooperation. COMPLETED 	April 2024	Nicole Matthews Executive Manager Policy nmatthews@walga.a sn.au 9213 2039
Grt Southern C	25 November 2022 Zone Agenda Item 6	That the Great Southern Zone requests WALGA to advocate for the upgrade of existing infrastructure [telecommunication] (towers).	The Association continues to advocate for Federal and State Governments to work with	July 2024	lan Duncan Executive Manager Infrastructure



ATTACHMENT 3

	AI IACHIVIEN I S				
	Confirmation of Previous		telecommunications carriers to provide		iduncan@walga.asn.
	Minutes		appropriate telecommunications services.		au 9213 2031
			The three yearly Regional Telecommunications		
			Review has commenced WALGA is working to		
			ensure that the Review Committee engage		
			directly with Local Governments that are		
			interested in regional telecommunications.		
			Additionally, the State Parliament Legislative		
			Council Standing Committee on Public		
			Administration has resolved to undertake an		
			Inquiry into regional telecommunications in		
			Western Australia. WALGA intends to make a		
			submission and has highlighted this opportunity		
			to regional Local Governments as submissions		
			close on 26 April.		
Grt	25 November 2022 Zone	That the Great Southern Zone request WALGA	In response to requests from WALGA, DFES staff	July 2024	lan Duncan
Southern	Agenda Item 6.2 Zone	to advocate for a review of the Disaster	undertook a series of consultation meetings with	July 202 :	Executive Manager
c	Status Report	Recovery Funding Arrangements (DRFA, WA) to	Regional Road Groups and on-line webinars to		Infrastructure
		reduce the extensive delays in the reporting	hear issues being experienced by Local		iduncan@walga.asn.
		system.	Governments dealing with the Disaster Recovery		au
			Funding Arrangements.		9213 2031
			WALGA has continued to highlight that there are		
			more than 30 claims in process, some dating back		
			to 2021 that need to be resolved and progressed.		
			During February DFES officers met with officers		
			from many of the impacted Local Governments to		
			progress the claims. Finding acceptable evidence		
			of previous condition, maintenance and impact of the event is challenging.		
			the event is challenging.		
			There is a commitment from DFES to finalise the		
			legacy claims by the end of the current financial		
			yearFurther discussions with DFES are scheduled		
			for April to monitor progress against this		
			commitment.		



ATTACHMENT 3

Grt	25 August 2023 Zone	That the Great Southern Country Zone request	The Infrastructure Policy Team considered this	Ongoing	lan Duncan
Southern	Agenda Item 7.3.1 Western	WALGA advocacy to State Government to	matter in December and resolved that WALGA:		Executive Manager
С	Power Headworks – Lead	reduce the time taken for Western Power to	1. seeks information from Local Governments on		Infrastructure
	time for quotes	provide quotes to a maximum of three months.	current timeframes for quotations from		iduncan@walga.asn.
			Western Power and the impacts of the extended		<u>au</u>
			times to obtain quotations; and		9213 2031
			2. writes to the Western Power Chief Executive		
			Officer based on the information provided,		
			highlighting the impacts and seeking a		
			commitment to provide quotes for a range of		
			standard services within three months.		
			Data has been sourced from Metropolitan Local		
			Governments. Further information is still to be		
			sought from rural and regional Local Governments		
			serviced by Western Power.		



Attachment 4: Zone Action Items - April 2024

Back to Item 6.3.2

Great Southern C	Great Southern Country Zone – ACTION ITEMS						
ZONE MEETING DATE / ITEM	ZONE RESOLUTION	ZONE RESPONSE	STATUS	RESPONSIBLE PERSON			
2022, 26 Aug Item 7.2.1 Designated Area Migration Agreement (DAMA)	That a working group consisting of three Great Southern Local Government Authority CEOs from the Shires of Kojonup, Katanning and Plantagenet, and the Great Southern Country Zone President, be established to progress the DAMA on behalf of all committed Great Southern Local Governments. DAMA Working Group Charter: 1. Recommending the committed Local Government's consult with their respective industries on skill shortages and gather supporting evidence by Friday, 23 Sept 2022. 2. (a) Review the other WA DAMA business cases and their learnings to determine our process and next steps; and (b) Prepare a draft budget and scope of works for the business case and prepare a shortlist of suitable contractors to quote on the business case by 17 Oct 2022. 3. Prepare the final report with recommendations for the next Great Southern Country Zone meeting on Friday, 28 October 2022. The meeting AGREED that the DAMA Working Group meetings should include representation from the Great Southern Development Commission (GSDC) and Regional Development Australia Great Southern (RDA-GS)	 Working Group Terms of Reference conclude as at 28 October 2022. GSCZ 28/10/2022 - refer item 7.2.4 -Resolution to extend Charter: 10. Endorse the Great Southern Country Zone DAMA Working Group Charter being extended to include review and recommendation to the Zone of the Draft Business Case. 23 Jun 2023 - Phase 3 of the EY consultancy has been completed (business case submitted to Dpt of Home Affairs). Working Group will be wound up subject to any additional work required following feedback from the Dept / Minister - expected late June 2023. 23 Feb 2024 - Refer item 7.2.1 - update on DAMA application with DoHA 	ONGOING	DAMA Working Group (Zone)			
2022, 28 Oct Item 7.2.4 Designated Area Migration Agreement (DAMA) Project	7. Endorse the Shire of Kojonup CEO and the Regional Development Authority Great Southern Inc CEO to act jointly as the Zone representatives for communication between the consultant and the Zone and member Local Governments to facilitate preparation of the Business Plan.	21 Apr 2023: Phase 1 and 2 of the EY consultancy have been completed – refer DAMA Working Group and RDAGS reports at the April 2023 meeting. 23 Jun 2023 – Phase 3 of the EY consultancy has been completed (business case submitted to Dpt of Home Affairs). Item completion will be subject to any additional work required following feedback from the Dept / Minister – expected late June 2023. 24 Nov 2023 – Updated Business Case submitted to DoHA.	ONGOING	Kojonup CEO RDAGS CEO			





Great Southern Country Zone – ACTION ITEMS					
ZONE MEETING DATE / ITEM	ZONE RESOLUTION	ZONE RESPONSE	STATUS	RESPONSIBLE PERSON	
2024 245 1		23 Feb 2024 – Refer item 7.2.1 – update on DAMA application with DoHA.	oncomo	7 01 :	
2024, 24 Feb Item 6.1.2 GSCZ Appeal for Remedial Action on Education Policy and Procedures in Country Schools	That the Great Southern Country Zone requests the Zone Executive Officer prepare correspondence advocating for action to address inequality of educational opportunity in rural and regional areas consistent with the Zone's 24 November 2024 resolution, addressed to the following: 1. Minister for Education, Minister for Early Childhood Education and Community Services and Minister for Training and Workforce Development; and 2. All WALGA regional Zones.	19 Apr 2024 – Refer item 6.2: Letters were sent on behalf of the Zone to the Ministers on 21 March 2024. On 21 March 2024, Zone executive officers for the below listed Zones were emailed a request to include an item in their Zone agenda, seeking their Zone's support for advocacy on this matter: • Avon-Midland Country Zone • Kimberly Country Zone • Murchison Country Zone • Goldfields-Esperance Country Zone • Northern Country Zone WALGA secretariat has included an item, seeking support for advocacy, in the following Zone's agenda: • Central Country Zone • Gascoyne Country Zone • Great Eastern Country Zone • Peel Country Zone • Pilbara Country Zone • South West Country Zone. Zone Executive Officer to provide update report to June Zone meeting.	ONGOING GSCZ-19 Apr 2024	Zone Chair and Zone Executive Officer	



Attachment 5: WALGA President's Report - May 2024

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President's Report May 2024

Introduction

It has been another busy couple of months in Local Government since the last round of Zone and State Council meetings. There has been the Aboriginal Engagement Forum, the launch of the WA Tree Festival (Tree Fest) for 2024, lots of discussion on planning matters, the State Government has opened a WA Hub in Canberra and much more. I will outline some of this activity in this report.

WA Canberra Hub

On 26 March, I was invited by the State Government to attend the official opening of the WA Canberra Hub.

The hub aims to facilitate collaboration with Commonwealth and other State and Territory Governments. Providing a space for in-person meetings, the hub is available for Member Councils, peak bodies, WA industry, Not-for-profits and advocacy organisations.

The hub will support a new way of working with the Federal Government, help to champion WALGA and the State's priorities, enhance relationships and improve outcomes for Local Governments and all Western Australians.

The opening was attended by WA Premier Roger Cook, Hon Hannah Beazley BA MLA, Hon David Michael MLA and Hon Reece Whitby MLA, and was an opportunity to celebrate the launch and new home for WA. I also took the opportunity to discuss Local Government issues with the State's leaders.

Planning

There has been a great deal of activity on trees in recent weeks. In early March, WALGA's model Local Planning Policy (LPP) was released, which enables Local Governments to regulate the removal of significant trees on private land. While planting trees is important, we know it is not enough to stem the loss in canopy cover. The model LPP will enable greater protection for our most significant of our canopy trees without the need for State Government approval.

Round One of the Urban Greening Grants has also been announced, with 12 Local Governments sharing in almost \$600,000 to plant 9,400 trees and 29,000 understorey species this winter. And amongst all of this there continues to be a growing awareness and concern about the impact of the Polyphagous Shot Hole Borer on our tree canopy across the metropolitan area.

I was very pleased that that the Minister for Planning; Lands; Housing; Homelessness has listened to our request for a comprehensive review of Local Government planning fees and charges. These fees have not changed in over a decade, despite State planning charges



rising significantly over this time. The review is a significant first step to ensuring fees are set at cost recovery and appropriately indexed going forward.

National Inquiry into Local Government Sustainability

The House of Representatives Standing Committee on Regional Development, Infrastructure and Transport will inquire into and report on Local Government sustainability. Local Governments are encouraged to make a submission by the due date of Friday, 3 May 2024 and provide recommendations relating to any or all of the inquiry's terms of reference.

The Committee has prioritised a deeper understanding of Local Government financial sustainability and funding frameworks, alongside the changing infrastructure requirements and service delivery obligations for Local Governments. The Committee are seeking to understand the challenges faced by Local Governments in servicing infrastructure requirements across Australia's regional, rural, and remote locations.

They will also examine labour hire and retention trends, including the impacts of labour hire practices, to identify barriers and opportunities to support our local workforce and Local Government sustainability and service delivery obligations.

WALGA is seeking an extension for this deadline for Local Governments until Friday, 31 May 2024. Further communications will be provided if this deadline extension is approved.

I would encourage Local Governments to provide a submission where possible.

Standardise Meeting Procedures

Meeting Procedures (Standing Orders) Local Laws have been the foundation for facilitating efficient and effective Council and Committee meetings. The State Government's Local Government Reform includes the proposal for replacing local laws with Standard Meeting Procedures Regulation. The Department of Local Government, Sport and Cultural Industries is consulting on proposals, with feedback required to the Department by 29 May 2024.

WALGA has prepared a Discussion Paper that combines the Department's Consultation Paper with comment and is seeking feedback from Local Governments. This feedback will be utilised to develop a sector-wide advocacy position for submission to the Department. Responses to WALGA are requested by Monday, 29 April 2024.

Again, I would encourage all Councils to provide a submission to the Department and to WALGA.

2024 Aboriginal Engagement Forum

I was delighted to provide an opening address at the seventh WALGA Aboriginal Engagement Forum at the State Reception Centre in King's Park. It was important for me professionally and personally to acknowledge how difficult the last 12 months have been for First Nations people in my speech to the 160 plus delegates.

I'm proud that WALGA and Local Government continues to learn and progress in this space.

WA 2024 Tree Festival launch

On Wednesday 27 March, WALGA collaborated with the Kings Park and Botanic Garden to launch the WA Tree Festival (Tree Fest) for 2024. The launch featured celebrity



horticultural experts Trevor Cochrane and Sue McDougall in the beautiful Botanical Pavilion and Terraces in King's Park (Kaarta Gar-up).

In Western Australia, we are losing trees at a rate faster than we can replace them with the overall tree canopy in Perth at 16%; the lowest of any Australian City. Tree Fest aligns with <u>WALGA's State Budget Submission</u> ask for cooler cities and shadier suburbs through the creation of a State-Wide Urban Forest Strategy (\$1million) and the expansion of the Urban Greening Grant program (\$20m over 4 years).

Starting Saturday, 6 April and hosted during nature's natural planting window, the WA Tree Festival brings around 50 Local Governments and community groups together to help share the value of trees through events, activities and initiatives.

Media Activity

WALGA's Policy and Communications teams briefed me on a range of proactive and reactive media activity throughout February and March. As President, I held multiple interviews, including discussing planning reforms to R-codes, our request on more State budget money for Local Government libraries, the urban greening grants, the ARENA electric vehicle funding and emergency management funding.

Planning reforms around granny flats was the issue that sparked the most media interest.

President Cr Karen Chappel AM JP WALGA President

President's Contacts

The President's contacts since 6 March 2024 and scheduled before 1 May 2024 are as follows:

State and Commonwealth Government Relations

- Department of Energy, Mines, Industry Regulation and Safety PoweringWA
- Western Australia Canberra Hub Opening
- National Emergency Management Ministers Meeting

Zone Meetings

- Central Country Zone Meeting
- Murchison Country Zone Meeting

Local Government Relations

- State Council Meetings:
 - State Council Meeting March 6, 2024
 - o WALGA Election Priorities Workshop
 - o Local Government House Trust Special Meeting x 2
 - o Information Forum
 - o Finance & Services Committee Meeting
 - Zone Chair Induction
- LGIS
 - JLT Management Committee
 - o Offsite Board Workshop

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- ALGA
 - o Board Meeting
- Lord Mayors Distress Relief Fund
 - o Board meeting, 11 April
- State Road Funds to Local Government Advisory Committee
- State Road Funds to Local Government Advisory Committee Delegates Briefing and Workshop
- WALGA Aboriginal Engagement Forum
- CEO Performance Review Committee Meeting
- Inner City Group Meeting of the Mayors and CEOs
- Pre-SAC Meeting

Conferences, Workshops, Public Relations

- Streets Alive Program Launch
- Regional Telecommunications Review Breakfast
- Pathway to Politics for Women Advisory Committee



Attachment 6: Zone Strategic Priorities

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HOU	JSING				
Votes = 20					
Zone / Regional Actions	Local Government Actions				
LG Housing Stock	Make potential Developers aware planning and building process				
Banking houses just in case, what about current need	Needs analysis – working with communities, housing bodies				
Win payment of rates for not-for-profit organisations	Partnerships at State Government level				
Lobby for reduced headworks / reduced time for approval	Business Investments plans				
Tenancy laws not conducive to investment – BAL rating rules and cost	Cost of Soil/Septic testing – BAL ratings				
Short stay accommodation – taking housing stock away from long term rental market.	Not good use of ratepayer's funds to be in building game				
Lobby State Government to invest in housing / not give it to Local Government to do. Particularly GROH.					
SKILLED WORKER ATTRACTION AND RETENTION Votes = 14					
Zone / Regional Actions	Local Government Actions				
Regional Allowances	Visa's – Alignment of skills and qualifications				
Nurses Rotations	Share IT Systems i.e. payroll and HR				
Government Worker Rotations	Collaborate on skills review, role sharing, sharing				
Housing Initiatives – GSDC	capacity				
DAMA – Holds up process					
Housing					
More Housing					
Promote competitive advantage of Regions					
ROAD FUNDING I	NETWORK SAFETY				
Vote	es = 9				
Zone / Regional Actions	Local Government Actions				
Flexible accountability	Coordination				
Posts	Collaborate				
Cats Eyes	Resource to Acquittal				
Audible Edge Strips					
Advocacy for South West Hwy – rest areas,					
passing lanes, 10 year plan with continuity					
	- LAND USE PLANNING				
	es = 9				
Zone / Regional Actions	Local Planning Policies have them ready				
Unity/Work collaboratively Learn from regions further into the journey	Local Planning Policies – have them ready Royalties				
Royalties – have a plan	Differential rating				
JDAP – review to ensure more local voice	Removal plans/End of Projects				
(Synergy) Dollars to homeowners for	Benefit from Power generated				
standalone solar energy on private properties	Benefit from Fower generated				



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Advocating to Ministers for State Planning Policy (rules)				
Good neighbour policy				
Using Royalties for Regions funding for renewables				
	- YOUTH, FAMILY, AGED, HEALTH CARE			
Votes = 4				
Zone / Regional Actions	Local Government Actions			
GROH – Stop cost shifting to Local Government	GROH - Support housing for State Government			
for State Government employees	staff			
Transitional housing for elderly	Limited availability to support childcare services			
Support for GP services	Fund planning for youth and aged services			
Incentives for GP's to locate regionally				
Make GP Immigration easier				
Support for local provision - aged care and				
childcare services				
DIGITAL CONNECTIVITY - BLAC	CKSPOTS, DISASTER RESILIANCE			
Vot	es = 2			
Zone / Regional Actions	Local Government Actions			
Advocate for Multiple providers and	Stay aware of emerging tech			
redundancy in the system – Low orbit satellites				
Maintenance of existing functionality during	Advocate for blackspots			
upgrade – Change to new systems				
Continuous power to mobile towers				
EDUCATION – REGIONAL EQUITY, ALTERNATIVE PATHWAYS, QUALITY TEACHERS Votes = 2				
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Vot	es = 2			
Vot Zone / Regional Actions	es = 2 Local Government Actions			
Zone / Regional Actions Housing	es = 2 Local Government Actions Lobby to State Government			
Vot Zone / Regional Actions Housing Assistance in attracting teaching staff	es = 2 Local Government Actions Lobby to State Government			
Zone / Regional Actions Housing Assistance in attracting teaching staff Incentives do teachers to locate regionally Offering opportunity to complete education in Regional towns	es = 2 Local Government Actions Lobby to State Government			
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Attachment 7: WALGA Advocacy Positions relevant to Housing

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2.1.2 Rating Exemptions – Charitable Purposes

Position Statement

- Amend the Local Government Act 1995 to clarify that Independent Living Units should only be exempt from rates where they qualify under the Commonwealth Aged Care Act 1997;
- 2. Either:
 - a) amend the charitable organisations section of the Local Government Act 1995 to eliminate exemptions for commercial (non-charitable) business activities of charitable organisations; or
 - establish a compensatory fund for Local Governments, similar to the pensioner discount provisions, if the State Government believes charitable organisations remain exempt from payment of Local Government rates.
- 3. Request that a broad review be conducted into the justification and fairness of all rating exemption categories currently prescribed under Section 6.26 of the *Local Government Act 1995*.

Background

Exemptions under this section of the Act have extended beyond the original intention and now provide rating exemptions for non-charitable purposes, which increase the rate burden to other ratepayers. There may be an argument for exemptions to be granted by State or Federal legislation. Examples include exemptions granted by the Commonwealth *Aged Care Act 1997* and group housing for the physically and intellectually disabled which is supported under a government scheme such as a Commonwealth-State Housing Agreement or Commonwealth-State Disability Agreement.

State Council Resolution

July 2022 – 363.5/2022 March 2019 – 06.3/2019 December 2017 – 122.6/2017 December 2015 – 118.7/2015 January 2012 – 5.1/2012

Supporting Documents

Metropolitan Local Government Reform Submission 2012

2.1.3 Rating Exemptions – Department of Housing: Leasing to Charitable Organisations

Position Statement

That WALGA advocate to the Minister for Housing to include in the lease agreements with charitable institutions that they must pay Local Government rates on behalf of the Department of Housing recognising the services Local Government provides to its tenants.



Background

An example of the detrimental and perhaps unintended consequences of rate exemptions for charitable purposes is the Department of Housing has historically made, and continues to make, rate payments to Local Government for public housing administered by the Department. This practice recognises that public housing tenants consume and benefit from Local Government services and facilities.

Over recent years, the Department of Housing has undertaken an expanding program of devolving public housing to contracted management by charitable providers. In doing this, the Department has perhaps not contemplated the implications of the entitlement for charitable organisations to claim rate exemptions under section 6.26(2) of the *Local Government Act 1995*.

The communities in which there is higher public housing representation, are also often the communities that can least afford to underwrite the cost the consequential rate exemption claims; contributing to a systemic and increasing divide in the level of services and facilities provided to communities with most need.

WALGA advocates for intervention to ensure that the Department of Housing includes in future new, and renewal of, contracts for management or provision of public housing include a specified contractual obligation for payment of Local Government rates regardless of the provider's charitable status.

This intervention does not create an increased cost for the provision of public housing, it only ensures that the former status quo for public housing rate payments is reinstated and then maintained, ensuring that Local Governments do not unreasonably lose the capacity to provide services and facilities to support and enable our communities that are most in need to flourish.

State Council Resolution March 2020 – 29.1/2020

2.4.6 Cost of Regional Development

Position Statement The Local Government sector supports the State Government

addressing the high cost of development in regional areas for both residential and industrial land, including the prohibitive cost of utilities headworks, which has led to market failure in many

regional towns.

Background This was a member motion supported by members at the 2021

AGM, and later endorsed for action by State Council in December

2021.

ATTACHMENT 7



The Association has worked with senior officers from Development WA to understand the effectiveness of and changes required to the Regional Development Assistance Program that was designed to address the market failure in towns where the cost of land development exceeds the value of the land made available to market.

State Council Resolution December 2021 – 294.7/2021

Supporting Documents <u>WALGA AGM Minutes 2021</u>

6.13 Short-Stay Accommodation

Position Statement

- 1. That the WAPC not endorse the draft Position Statement: Planning for Tourism and the associated Guidelines prior to:
 - Additional engagement occurring with the Local Government sector, and specifically those Local Governments with significant tourism industries and knowledge and experience in the regulation of tourism land-uses,
 - The provision of further justification for the need to exempt un-hosted short-term accommodation from development approval, and specifically clarification on,
 - i. Zones in which the exemption would apply,
 - Whether the exemption would apply in bushfire prone areas, flood prone areas, and other areas covered by special control areas,
 - c. Consideration of the recommendations outlined in Appendix 1 of this submission, and
 - d. Clarification being provided on the extent and ability of any state-wide registration scheme to address planning, amenity and management issues associated with both hosted and un-hosted short-term accommodation, that satisfies the WAPC that these issues can be suitably managed outside the planning system, particularly:
 - i. How the Scheme will allow for capturing and reporting of the number of days unhosted short-term accommodation is let in a calendar year, and
 - ii. How the Scheme's design will reduce the ability of hosts to 'game' the system to avoid the need for a development approval while letting their property for more than 60 days.
- The interdepartmental working group be re-formed to guide the establishment of a state-wide registration scheme, and to include Local Government as a key stakeholder to ensure that the experience and knowledge of the sector informs the Scheme's formulation,

ATTACHMENT 7



- That the establishment and operation of the state-wide registration scheme should be managed by the Department of Mines, Industry Regulation and Safety,
- 4. That the State allocate necessary financial resources to the lead agency to support the establishment of a 'fit-for-purpose' state-wide registration scheme, and
- 5. That the state-wide registration scheme be developed for both short-term accommodation and peer-to-peer platforms with the inclusion of the following features:
 - All hosted and un-hosted short-term accommodation must be required to be registered with the scheme before being able to advertise the property, and platforms must publish the registration number as part of the marketing and booking services,
 - All peer-to-peer platforms that seek to let short-term accommodation must be regulated through the scheme as a host platform,
 - Obligations of registration for both hosts and platforms must be clear and appropriate infringements and compliance tools should be embedded in the regulatory framework,
 - d. Local Governments must be able to maintain the ability to require the provision of additional information and impose additional licencing or operational requirements, depending on their circumstances, including both town planning and Local Government Act (Local Law) regulation,
 - e. Local Government's must be able to set fees commensurate with the cost of providing the service for any role undertaken as part of the scheme, and
 - f. Local Governments must have access to all necessary data collected by the scheme to adequately manage the potential impacts of short-term accommodation providers and to ensure local requirements are being met by hosts.

State Council Resolution

March 2022 – 314.2/2022 May 2019 – 11.3/2019 December 2017 – 128.6/2017

Supporting Documents

Short-Term Accommodation Submission Submission to the Economics and Industry Standing Committee: Inquiry into Short-Stay Accommodation